

F.No. 9-10/2012 MDM 2-1  
Government of India  
Ministry of Human Resource Development  
Department of School Education & Literacy  
MDM Division  
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Shastri Bhawan, New Delhi  
Dated 11<sup>th</sup> May, 2012

**Subject: Minutes of the meeting of Programme Approval Board – Mid Day Meal held on 27.03.2012.**

The meeting of Programme Approval Board Mid-Day Meal to consider the Annual Work Plan & Budget 2012-13 in respect of **Chhattisgarh** was held on **27.03.2012** at New Delhi under the Chairpersonship of Secretary (SE&L), Department of School Education & Literacy, and Ministry of Human Resource & Development.

2. A copy of the minutes of the above meeting is enclosed for information & necessary action.

  
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3. Joint Secretary,  
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Ministry of Agriculture,  
Krishi Bhawan, New Delhi
4. Joint Secretary,  
Ministry of Labour & Employment  
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6. Joint Secretary,  
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8. Director NCERT,  
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9. Vice Chancellor, NUEPA,  
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16. Prof. Neelam Sood,  
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18. Dr. Rashmi Diwan,  
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19. Dr. Ramesh Babu,  
Nodal Officer,  
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20. Shri C.S. Rajput,  
Mid Day Meal Incharge,  
DEO Office,  
Bilaspur, Chhattisgarh.
21. Shri O.P. Dani,  
General Manager (Sales),  
Food Corporation of India,  
Barakhamba Road, New Delhi.

**Copy also to:**

1. JS & Financial Advisor (HRD)
2. JS (EE.I)
3. JS (RC) / Dir(SSP) / DS(BBS)
4. Sr. PPS to Secretary (SE&L)
5. US (BDS) / US(VKA) / US(KCM) / SO(PG) / SO(NR) / SO(BRM).
6. Project Manager, NSG-MDM, Ed.CIL
7. Senior Consultants / Consultants, NSG-MDM, Ed.CIL

**GOVERNMENT OF INDIA  
MINISTRY OF HUMAN RESOURCE DEVELOPMENT  
DEPARTMENT OF SCHOOL EDUCATION AND LITERACY  
MID DAY MEAL DIVISION**

**Minutes of the Meeting of the Programme Approval Board for Mid Day Meal  
Scheme for the State of Chhattisgarh held on 27.03.2012**

A meeting of the Programme Approval Board for Mid Day Meal was held at New Delhi on 27.03.2012 under the Chairpersonship of Smt. Anshu Vaish, Secretary, Department of School Education and Literacy (SE&L), Government of India. The agenda before the PAB was to:

- a) Review the status and progress of the implementation of the Mid Day Meal (MDM) programme for the State of Chhattisgarh.
- b) To consider Annual Work Plan and Budget (AWP&B) 2012-13 proposal of Chhattisgarh for MDM Scheme. A list of the members who participated in the meeting is attached at **Annexure-I**.

2. Dr. Amarjit Singh, JS(EE-I), Department of School Education and Literacy, Govt. of India welcomed the Chairperson, members of PAB-MDM and other participants from the State and requested the representatives of the State Government to highlight the progress achieved by them during 2011-12, best practices followed in the State, constraints in implementation of the programme in the State and their proposal for 2012-13. For the benefit of the participants, a copy of the fact sheet and appraisal note prepared by PAB appraisal team was shared with them.

**3. Chhattisgarh**

3.1 Shri K R Pisda, Secretary, Govt. of Chhattisgarh briefed the PAB about the MDM Scheme in the State and made a presentation on the performance of the Mid Day Meal Scheme and initiatives taken by State Government in implementation of the Scheme. Shri Gaya Prasad, Director (MDM), Government of India presented an analysis of the Performance of the State in the implementation of Mid Day Meal Scheme during the first three quarters of the year 2011-12, i.e. April to December, 2011. The salient features of the presentations are as follows:-



i) **Number of Institutions:** The State has covered 33962 primary institutions (33151 primary schools run by Govt. and Local bodies, 355 Government Aided schools, 195 Madarsa / Maqtabas supported by SSA and 261 NCLP schools) and 13906 upper primary schools (13700 Government and Local body Schools, 149 Government aided schools and 57 Madarsa / Maqtabas supported by SSA ) under the scheme against the PAB approval of 33802 Primary and 13892 Upper Primary schools.

ii) **Number of children:** 26,86,699 and 13,54,907 children are enrolled in primary and upper primary schools respectively as on 30.09.2011. Out of these 25,15,979 (94%) in primary and 11,71,513 (86%) students in upper primary have availed mid-day meal on average during 1.4.2011 to 31.12.2011. Against the PAB approval of 28,51,645 at Primary and 11,60,000 children at upper primary stage, the State Government has covered 88% children at Primary and 101% at Upper Primary level during 2011-12. JS(E.E.I) enquired about the reasons for decline in enrollment in primary from 31 lakh in 2010-11 to 27 lakh in 2011-12 in primary. The State representative informed that there was a reporting error regarding enrollment at primary stage in 2010-11.

Low coverage against enrolment at primary stage has been observed especially in Bilaspur, Dhamtari, Durg, Raipur, Kabirdham and Mahasamund districts. Similarly at upper primary stage, low coverage has been observed in Dhamtari and Kabirdham districts. Secretary (SE&L) requested the State officials to make an action plan for these districts to improve the coverage.

iii) **No. of working days:** The average number of working days approved for implementation of MDMS in the State was 160 for both primary and upper primary and 235 days for NCLP schools for first 3 quarters. The State served MDM on all the approved working days.

iv) **Availability & Utilization of Food grains:** The districts should have lifted at least 85% food grains as on 31.12.2011 and utilized about 75% of the foodgrain allocation. The gross allocation for 2011-12 was 105703.32 MTs and the availability of the food grain with the State was 68798.89 MTs (65% of allocation). The State utilized 68464.22 MTs (65%) of the food grains

allocation. The State representative informed that foodgrains are lifted and transported through Public Distribution System.

- v) **Payment of Cost of foodgrains to Nagrik Apurti Nigam (NAN):** In Chhattisgarh, FCI allocates the foodgrains to Nagrik Apurti Nigam (NAN) which in turn reallocates the foodgrains to the agencies of concerned districts. As per the information submitted in the AWP&B, 2012-13, NAN had submitted bills for ₹ 38.87 crore against which State has made payment for ₹ 38.38 crore and there is an outstanding payment of ₹ 0.49 crore till 31.12.2011. The State representative informed that there were some problems in making payment to NAN at district level and therefore it was decided in the SSMC meeting to make the payment to NAN at State level, which is presently being done.

Secretary, Govt. of Chhattisgarh informed that there was excess lifting of foodgrains during 2008-09 and 2010-11 due to increase in number of beneficiaries. He further added that payment is pending for the excess amount of foodgrains lifted and requested GOI to provide funds for the same. JS(E.E.I) requested the State officials to send a proposal for the same.

- vi) **Utilization of Cooking Cost:** The gross allocation for 2011-12 was ₹ 34162.58 lakh and the State has utilized ₹ 21965.76 lakh (64%) till 31.12.2011
- vii) **Utilization of Transport Assistance:** As against allocation of ₹ 792.96 lakh towards total transportation cost for financial year 2011-12, the State has shown an expenditure of ₹ 482.92 lakh, which shows 61% utilization.
- viii) **Utilization of MME:** A sum of ₹ 719.98 lakh was available during 2011-12 as Central Assistance towards MME. The State Govt. has utilized only ₹ 251.78 lakh (35%) of the MME grant during the period of 1.4.2011 to 31.12.2011. JS(E.E.I) expressed concern over low utilization of MME. He also observed low inspection rate (40%) during the first three quarters against the mandated 75%. Secretary, Govt. of Chhattisgarh assured proper utilization of MME. The State representative assured that 100 % institutes will be inspected in 2012-13 as per the guidelines.
- ix) **Construction of Kitchen-cum-stores:** Central assistance of ₹ 229.88 Crore had been released towards construction of 38313 kitchen-cum-stores during 2006-07 to 2009-10 for primary and upper primary stage, the State has



reported that 35838 kitchen-cum-stores has been constructed, and work is under progress for 2475 kitchen-cum-stores.

Secretary, Govt. of Chhattisgarh informed that a number of kitchen sheds are in dilapidated condition and require urgent strengthening/re-building. Secretary(SE&L) advised the State to approach the SSA Bureau for funds as the MDM programme has no norms at present in respect of dilapidated structure.

- x) **Procurement of Kitchen Device:** Central assistance of ₹ 29.60 Crore has been released towards procurement of 59210 units of kitchen devices during 2006-07 to 2009-10 for primary and upper primary stages. The State reported 100% physical and 65% financial progress. The State Govt. has submitted a proposal for replacement of 22,420 units of kitchen devices, which were sanctioned during 2006-07.
- xi) **Cook-cum-helpers:** The PAB-MDM has approved 1,37,227 cook-cum-helpers to be engaged in the State against which 131931, have been engaged. JS(E.E.I) suggested that cook-cum-helpers need to be trained to ensure that the nutritional value of the food is maintained. JS (EE.I) observed that there is generally delay in making payment of honorarium to cook-cum-helpers and requested the State officials to make the payment on a monthly basis through the bank account.
- xii) **Involvement of NGOs:** Secretary(SE&L) enquired about the involvement of NGOs in the scheme. Secretary, Govt. of Chhattisgarh informed that at present 3 NGOs (Naandi in Korba district, Akshaypatra in Durg district and PAHAL in Raipur district) are working in the State. Secretary (SE&L) requested the State officials to limit the NGO coverage to urban areas only. Secretary, Govt. of Chhattisgarh informed that RIE (Regional Institute of Education), the monitoring Institution for Chhattisgarh has visited four districts; Kawardha, Janjgir, Mahasamund and Korba for monitoring in the month of December, 2011 and noticed that the quality of food served by Naandi is not satisfactory. The distance of the schools covered is so far from the centralized kitchen that food gets cold by the time it reaches the school. He further informed that the issue was discussed in the meeting of State

Steering Committee and the Committee has issued a letter to the District Collector of Korba to review the contract with Naandi Foundation.

- xiii) **School Health Programme:** Out of 40,44,606 enrolled children, 29,46,801 (73%) children are covered under School Health Programme. IFA tablets have been administered to 63% of the enrolled children; Vitamin 'A' dosage to 51% and deworming tablets have been given to 82% children.

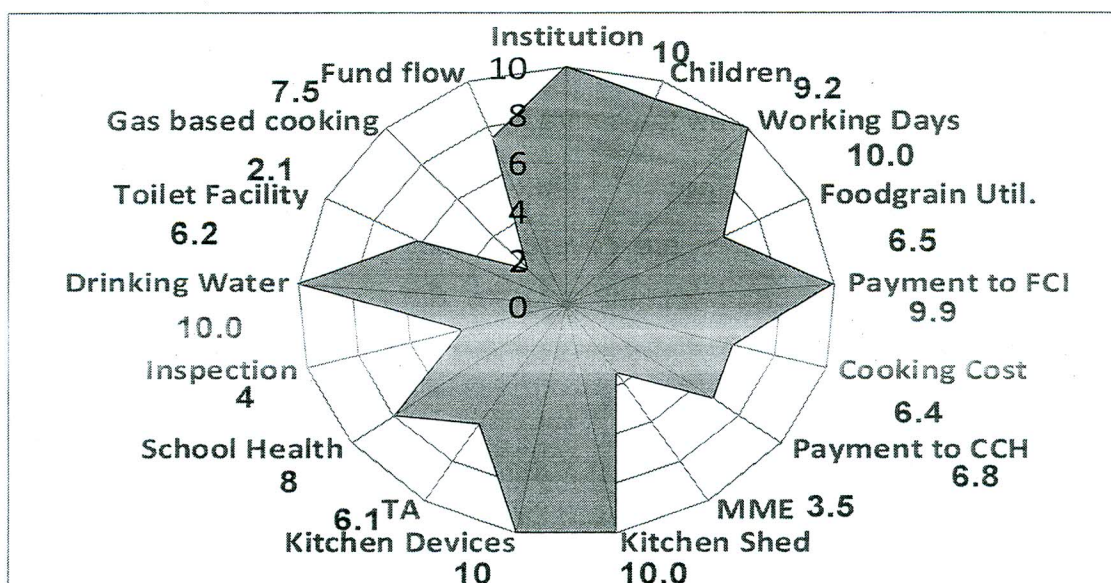
JS (EE.I) observed that 27% of the enrolled children are still without health check up and he requested the State officials to ensure convergence with the Health officials for regular health check-ups and distribution of IFA tablets, deworming medicines, Vitamin A and micronutrients to the schools. He also stressed on the importance of eye checkup and distribution of spectacles for the children with refractive errors. The State officials assured that necessary steps would be taken for convergence with the Health Department for effective implementation of School Health Programme.

- xiv) **State Level Steering-cum-Monitoring Committee (SSMC):** One meeting of the State Level Steering-cum-Monitoring Committee was held during the year 2011-12. Secretary(SE&L) requested the State officials to hold SSMC meetings on a quarterly basis to review the scheme and take corrective measures for overcoming the problems.

- xv) **Food norms for children:** The MI reported that in the tribal areas of Korba, and Mahasamund districts, the per meal quantity of mid day meal served is inadequate. The quantity needs to be enhanced. JS(EE.I) felt that State could be allowed to make internal reallocations. It was decided to moot a proposal in the MHRD for this purpose.

- xvi) **Overall Performance Scorecard:** Secretary(SE&L) requested the State Govt. to submit an Action Plan for poorly performing districts to give more focus on the areas where the performance has been low i.e. Inspections of schools and utilization of MME, provision of LPG for gas based cooking etc.





xvii) **Observations of Monitoring Institution (MI):** The designated Monitoring Institution, RIE (Regional Institute of Education), Bhopal based on their visit to 156 primary and upper primary schools, in Kawardha, Mahasamund, Korba and Janjgir districts brought out the following weaknesses in the implementation of the scheme:

- Quality and quantity of the food served by Naandi foundation was below the expected standard in Korba district.
- In some schools almost 70% of the children do not take the meal as they were not happy with the meal served by Naandi.
- Delay in receiving of cooking cost and honorarium to CCH was observed in almost 50% schools.
- Micronutrients were not provided in about 46% schools.
- Health cards were not maintained in 50% schools.
- Enhancement of quantity of foodgrains for tribal districts.

Secretary(SE&L) requested the State Govt. to look into the points mentioned by the Monitoring Institution and take action expeditiously.

#### 4. PAB-MDM approvals for 2012-13:

Based on the discussions and achievement under this Scheme during financial year 2011-12, the PAB-MDM approved the following for quantifying the Central Assistance for Chhattisgarh for Mid Day Meal Scheme for 2012-13:-

No	Details	No. of Institutions as per State Plan (Table 3, 3A and 3B)	No. of Children as per State Plan (Table No.14 /14- A/14-B)	PAB- MDM Approval
1	No. of Children & Institutions			
	Primary			
1.1	Govt. + Govt. aided + LB schools	33506	2491096	2504000
1.2	EGS	0		
1.3	AIE		0	
1.4	Mad/Maq	195	12581	
1.5	NCLP	261	12301	
	TOTAL (A)	33962	2515978	2516300
	Upper Primary			
1.5	Govt. + Govt. aided + LB schools	13849	1169378	1200000
1.6	EGS	0	0	
1.7	AIE			
1.8	Mad/Maq	57	2138	
1.9	NCLP	0	0	
	TOTAL (B)	13906	1171516	1200000
	GRAND TOTAL (A) +(B)	47868	3687494	3716300
2	No. of Working days			
2.1	Primary		240	240
2.2	Upper Primary		240	240
2.3	NCLP		312	312
3	Drought			
3.1	Children (Primary)		327430	327430
3.2	Children (Up. Pry)		147405	147405
3.3	Working days (Primary)		46	46
3.4	Working days (Up. Pry)		46	46
4	No. of Cooks-cum Helpers*			Already approved in 2011-12.
5	Kitchen Devices (Replacement)		22420	

\*PAB Approval for 2011-12 was for 137227 cook-cum-helpers.

It was mentioned that the above quantification is only an estimate for release of Central Assistance during 2012-13 under MDM Scheme. This scheme clearly provides that every student attending the Institutions, eligible to be covered under the Scheme will be served mid day meal on all school days. Therefore, the State will provide meal to all such students irrespective of the



approved numbers of students and working days. In the event of State govt. finding on the basis of attendance register maintained at school level that the average number of children availing mid day meal and the working days are more than the above, it may approach the GOI with evidence at the earliest for enhancement of Central Assistance. D/o School Education & Literacy with the approval of the Secretary will take a decision in this regard and put up the matter for post facto approval to the PAB-MDM.

The above position should be clarified to all the field functionaries, so as to enable all the eligible institutions to ensure that every student attending school is fed on all school working days irrespective of the above approvals and submit their proposal for enhancing the resources, if needed, to their higher authority.

The calculation of Central Assistance for the State of Chhattisgarh for 2012-13 based on the above mentioned number of children and no. of working days as approved by the PAB-MDM is enclosed herewith as Annexure-II.

**List of Participants**

1. Ms. Anshu Vaish, Secretary (SE&L), Ministry of Human Resource Development, Department of School Education & Literacy, Shastri Bhavan, New Delhi.
2. Dr. Amarjit Singh, Joint Secretary (EE.I), Ministry of Human Resource Development, Department of School Education & Literacy, Shastri Bhavan, New Delhi.
3. Shri K.R.Pisda, Secretary, School Education Department, Govt. of Chhattisgarh, Raipur.
4. Shri V.P.Rao, Secretary, School Education, Govt. of Goa, Secretariat, Porvarim Bardezi – 403521.
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8. Shri P.R.Meena, Director of Education, Planning Commission, Yojana Bhavan, New Delhi.
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13. Dr. Kavita Sharma, Assistant Professor, DEE, NCERT, Sri Aurobindo Marg, New Delhi.
14. Dr. Romesh Chand, Nodal Officer, Director of Adult Continuing Education & Extension, HP University, Shimla – 171005.
15. Dr. Ramesh Babu, Nodal Officer, Regional Institute of Education, Bhopal, Govt. of Chhattisgarh.
16. Shri Ishwar R. Patil, Vocational Education Officer, State Nodal Officer, Directorate of Education, Porvarim, Govt. of Goa.
17. Shri Shoeb Abdullah, MI Coordinator for Bihar, IASE, Jamia Millia, New Delhi – 110025.



18. Shri Dig Vijay Kumar, Data Officer cum System Administrator, Mid Day Meal, Bihar.
19. Shri C.S. Rajput, Mid Day Meal Incharge, DEO Office, Bilaspur.
20. Shri Vijay Sofra, Assistant Controller, Finance & Accounts, Department of Elementary Education, Govt. of Himachal Pradesh.
21. Shri Kailash Thakur, Senior Assistant, Department of Elementary Education, Govt. of Himachal Pradesh.
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29. Dr. Krishnaveni Motha, Consultant (R&E), NSG-MDM, Ed.CIL.
30. Shri Bhupender Kumar, Consultant, NSG-MDM, ED.CIL.

**Annexure-II**

**4.1) QUANTIFICATION OF CENTRAL ASSISTANCE FOR 2012-13:**

**4.1.1 Food grains:**

No.	Stage	PAB-MDM Approvals		Quantity in MTs.
		No. of Children	No. of Working days	
1	Primary (@ 100 gms)	2504000	240	60096.00
2	Upper Primary (@150 gms.)	1200000	240	43200.00
3	NCLP (@ 150 gms)	12300	312	575.64
4	Drought - Primary (@ 100 gms)	327430	46	1506.18
5	Drought - Upper Primary (@150 gms.)	147405	46	1017.09

**4.1.2 Cost of Foodgrains, Cooking cost, Transport Assistance, Hon. to CCH and MME**

Sl. No.	Component/norm	Amount admissible (₹ in lakhs)
<b>Primary</b>		
1	Cost of Foodgrains @ ₹ 5650/- per MT for 60096 MT rice	3395.42
2	<b>Cooking Cost</b>	
i	Central Share : Cooking cost @ ₹ 2.33 per child/day (2504000 x 240 days x ₹ 2.33)	14002.37
ii	<b>Minimum State Share</b> : Cooking cost @ ₹ 0.78 per child/day (2504000 x 240 days x ₹ 0.78)	4687.49
3	Transportation Cost @ ₹ 750.00 per MT for 60096 MT of foodgrain	450.72
4	<b>Honorarium to Cook cum helper</b>	
i	Central Share : (93400 x ₹ 750 x 10 months)	7005.00
ii	Minimum State Share: (93400 x ₹ 250 x 10 months)	2335.00
5	Management Monitoring and Evaluation (MME) 1.8% of cost of foodgrains, cooking cost, cost of transportation & Hon. to cook cum helper	447.36
<b>TOTAL (Excluding State Share)</b>		<b>25300.88</b>
<b>Upper Primary</b>		
1	Cost of Foodgrains @ ₹ 5650/- per MT for 43200 MT rice	2440.80

Sl. No.	Component/norm	Amount admissible (₹ in lakhs)
2	<b>Cooking Cost</b>	
i	Central Share : Cooking cost @ ₹ 3.49 per child/day (1200000x 240 days x ₹ 3.49)	10051.20
ii	<b>Minimum State Share:</b> Cooking cost @ ₹ 1.16 per child/day (1200000 x 240 days x ₹ 1.16)	3340.80
3	Transportation Cost @ ₹ 750 per MT for 43200 MT of foodgrains	324.00
4	<b>Honorarium to Cook cum helper</b>	
i	Central Share : ( 43827 x ₹ 750 x 10 months)	3287.03
ii	Minimum State Share: (43827 x ₹ 250 x 10 months)	1095.68
5	Management Monitoring and Evaluation (MME) 1.8% of Cost of foodgrains, Cooking cost, Cost of transportation & Hon. to cook cum helper	289.85
<b>TOTAL (Excluding State Share)</b>		<b>16392.88</b>
<b>NCLP</b>		
1	Cost of Foodgrains @ ₹ 5650/- per MT for 575.64 MT rice	32.52
2	<b>Cooking Cost</b>	
i	Central Share : Cooking cost @ ₹ 3.49 per child/day (12300x 312 days x ₹ 3.49)	133.93
ii	<b>Minimum State Share:</b> Cooking cost @ ₹ 1.16 per child/day (12300 x 312 days x ₹ 1.16)	44.52
3	Transportation Cost @ ₹ 750 per MT for 575.64 MT of foodgrains	4.32
4	Management Monitoring and Evaluation (MME) 1.8% of Cost of foodgrains, Cooking cost, & Cost of transportation	3.07
<b>TOTAL (Excluding State Share)</b>		<b>173.85</b>
<b>GRAND TOTAL (Excluding State Share)</b>		<b>41867.60</b>

#### 4.1.3 Non Recurring Grant

	Kitchen Devices	(₹ in Lakh)
i	Replacement / Repair of 22420 units (22420 x ₹ 5000)	1121.00
	<b>Total</b>	<b>1121.00</b>

#### 4.1.4 Cost of Foodgrains, Cooking cost, Transport Assistance and MME (Drought)

Sl. No.	Component/norm	Amount admissible
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		(₹ in lakhs)
<b>Primary (Drought)</b>		
1	Cost of Foodgrains @ ₹ 5650/- per MT for 1506.28 MT rice	85.10
2	<b>Cooking Cost</b>	
i	Central Share : Cooking cost @ ₹ 2.33 per child/day (327430 x 46 days x ₹ 2.33)	350.94
ii	<b>Minimum State Share</b> : Cooking cost @ ₹ 0.78 per child/day (327430 x 46 days x ₹ 0.78)	117.48
3	Transportation Cost @ ₹ 750.00 per MT for 1506.28 MT of foodgrains	11.30
4	Management Monitoring and Evaluation (MME) 1.8% of Cost of foodgrains, Cooking cost, & Cost of transportation	8.05
<b>TOTAL (Excluding State Share)</b>		<b>455.39</b>
<b>Upper Primary (Drought)</b>		
1	Cost of Foodgrains @ ₹ 5650/- per MT for 1017.09 MT rice	57.47
2	<b>Cooking Cost</b>	
i	Central Share : Cooking cost @ ₹ 3.49 per child/day (147405 x 46 days x ₹ 3.49)	236.64
ii	<b>Minimum State Share</b> : Cooking cost @ ₹ 1.16 per child/day (147405 x 46 days x ₹ 1.16)	78.66
3	Transportation Cost @ ₹ 750 per MT for 1017.09 MT of foodgrains	7.63
4	Management Monitoring and Evaluation (MME) 1.8% of Cost of foodgrains, Cooking cost, & Cost of transportation	5.43
<b>TOTAL (Excluding State Share)</b>		<b>307.17</b>
<b>GRAND TOTAL (Excluding State Share)</b>		<b>762.56</b>

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